November 14, 2011

The Honorable Patty Murray Co-chair Joint Select Committee on Deficit Reduction United States Senate Washington, DC 20510 The Honorable Jeb Hensarling Co-chair Joint Select Committee on Deficit Reduction United States House of Representatives Washington, DC 20515

Dear Senator Murray, Congressman Hensarling, and Members of the Committee:

The undersigned organizations urge that, as you develop policies to reduce the federal deficit, you make sure that dual eligibles are not adversely affected. Dual eligibles, who qualify for Medicare because of age or disability, and for Medicaid because of low incomes or high costs of care that impoverish them, are the most vulnerable individuals served by our nation's health care system. They typically have more significant health and long-term services and supports needs and are on average poorer than other people with Medicare. Most have multiple chronic conditions and/or cognitive impairments.

We believe there are many opportunities under existing law to improve care for dual eligibles through better care coordination and integration of payment models. Initiatives are underway in over three-fifths of the states. Over time, these improvements to care should produce better health outcomes and reduce spending on health care for this population. These are goals on which we can all agree.

There is no one-size-fits-all model of care for dual eligibles. They are a diverse population with substantially varied needs, and a universal compulsory model, such as mandatory enrollment in private managed care plans, is a bad idea. For example, what works well for an older person with cognitive impairments may not help a younger person with physical disabilities, and vice versa. Moreover, health care systems are different in every state. Many states are exploring models other than commercial managed care for their dual eligibles, and this experimentation should be allowed to continue.

Finally, we note that because it is difficult to quantify savings from better health outcomes in the near-term, any savings generated from improvements to care for dual eligibles is likely to be given a modest score by the Congressional Budget Office. We are concerned that as a result, Congress might impose some form of cap or limit on Medicare or Medicaid expenditures for dual eligibles that would be triggered if costs do not meet a target. We strongly oppose imposing any Medicare and Medicaid spending caps on any subpopulation, especially dual eligibles. Such a step would be a fundamental abandonment of Medicare's and Medicaid's promise to ensure access to health care for the most vulnerable Americans.

We would welcome the opportunity to further discuss how to improve care and reduce costs for dual eligibles.

Sincerely,

AARP

Alliance for a Just Society
Alliance for Retired Americans
Alzheimer's Foundation of America
American Association for Geriatric Psychiatry

American Association on Health and Disability

American Network of Community Options and Resources

American Nurses Association

American Occupational Therapy Association

American Occupational Therapy Association

American Psychiatric Association

Association for Gerontology and Human Development in Historically Black Colleges and Universities

Bazelon Center for Mental Health Law

Catholic Health Association of the US

Center for Medicare Advocacy, Inc.

Dialysis Patient Citizens

Disability Rights Education & Defense Fund

Easter Seals

Families USA

Health & Disability Advocates

HIV Medicine Association

The Jewish Federations of North America

LeadingAge

Medicare Rights Center

National Academy of Elder Law Attorneys

National Association for Home Care & Hospice

National Association of Area Agencies on Aging (n4a)

National Association of Councils on Developmental Disabilities

National Association of County Behavioral Health & Developmental Disability Directors

National Association of State Head Injury Administrators

National Committee to Preserve Social Security and Medicare

National Council for Community Behavioral Healthcare

National Council of Jewish Women

National Council of Women's Organizations

National Council on Aging

National Disability Rights Network

National Hispanic Council on Aging

National Multiple Sclerosis Society

National Physicians Alliance

National Respite Coalition

National Senior Citizens Law Center

PHI - Quality Care through Quality Jobs

Sargent Shriver National Center on Poverty Law

The American Geriatrics Society (AGS)

The Arc

The National Association of People with AIDS (NAPWA)

The National Consumer Voice for Quality Long-Term Care

Visiting Nurse Associations of America (VNAA)

Volunteers of America

YWCA USA

CC:

The Honorable Harry Reid, Senate Majority Leader The Honorable John Boehner, Speaker of the House The Honorable Mitch McConnell, Senate Minority Leader The Honorable Nancy Pelosi, House Minority Leader